# Raleigh: Revitalization without Displacement

Alex Hutchinson Chris Zimmerman

Raleigh, NC October 20, 2016









### Who is Smart Growth America?

Smart Growth America is a national non-profit organization dedicated to researching, advocating for, and leading coalitions to bring smart growth practices to more communities nationwide.





- SGA Leadership Institute
- Local Leaders Council













# Technical Assistance for Successful & Equitable Revitalization



Birmingham, AL

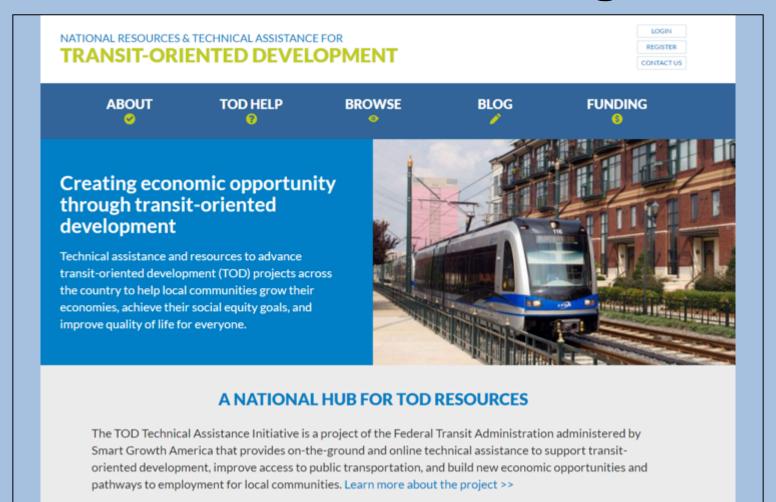


Jersey City, NJ





## TOD TA Initiative: TODresources.org









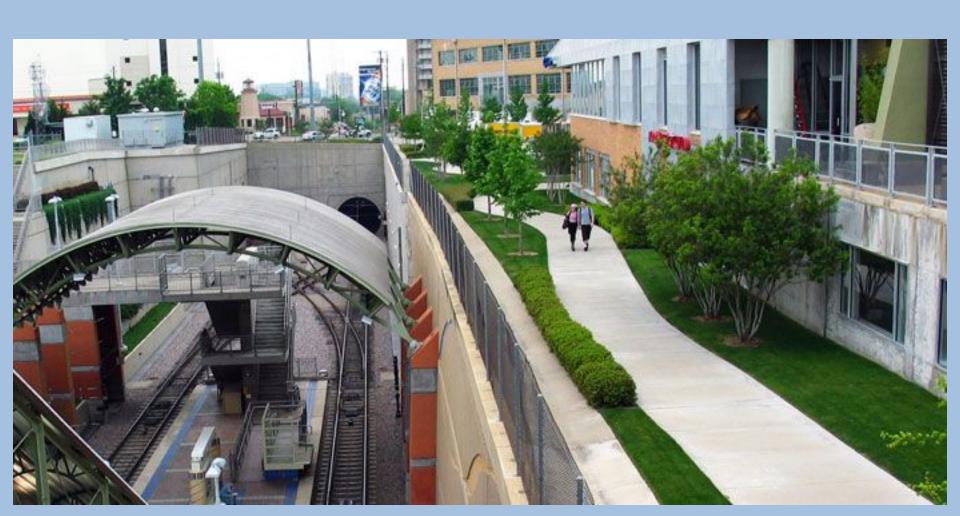
## **Transit Oriented Districts Are...**





#### **Transit Oriented Districts Are....**

Neighborhoods with transportation choices.



### **Transit Oriented Districts Are....**

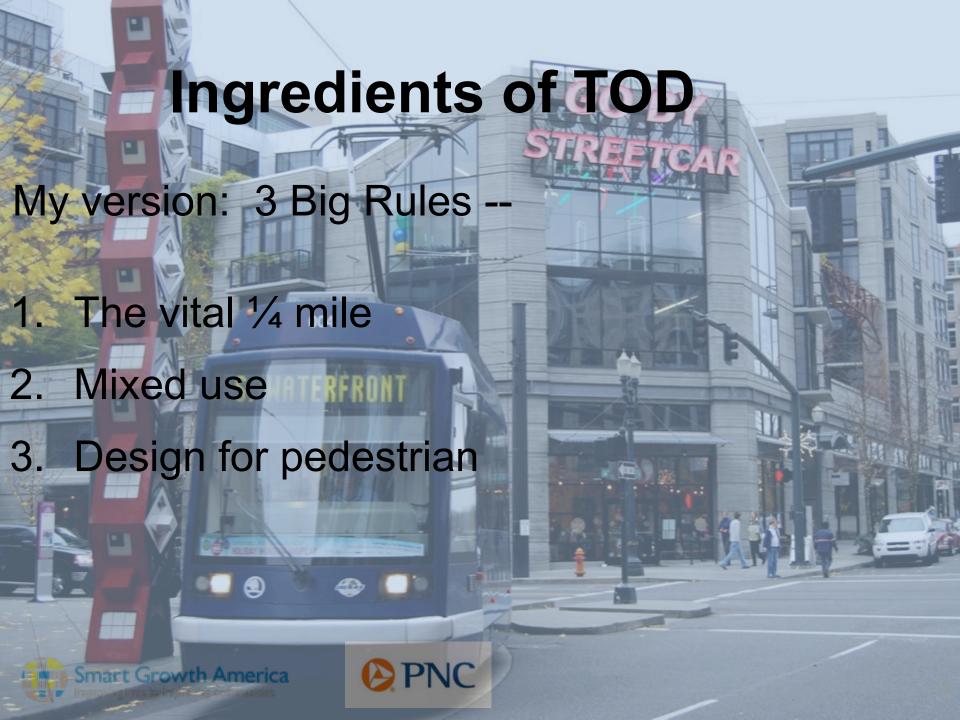
Where you can get what you need, when you need it.



### **Transit Oriented Districts Are....**

Easy access to many job opportunities.







## 1. The vital 1/4

(and the pretty important  $\frac{1}{2}$ )



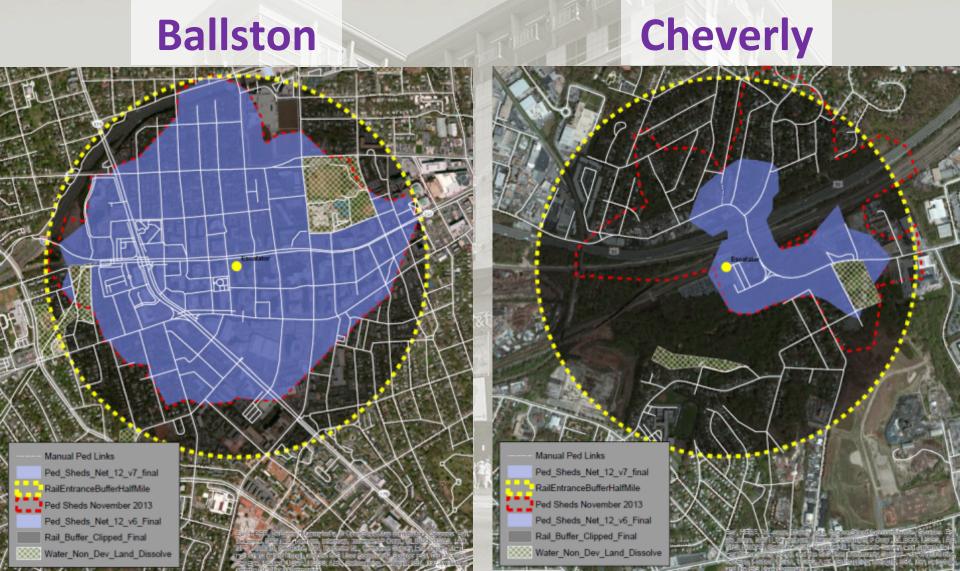








## Transit Walksheds: Examples





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#### Infill, Transit-Oriented Developments are Driving Charlotte's Retail Market

POSTED ON SEPTEMBER 26, 2016 BY JOHN NELSON IN MARKET REPORTS, NORTH CAROLINA, RETAIL, SOUTHEAST MARKET REPORTS

January 28, 2014

Stations draw multifamily and office properties

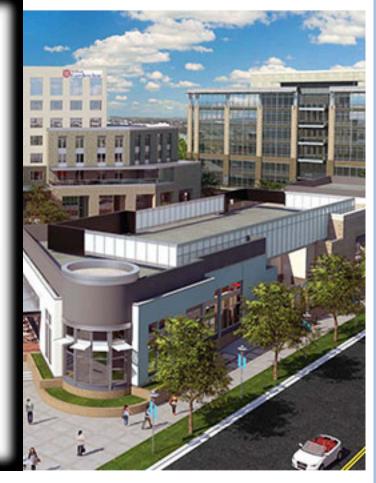
#### DART Rail Attracts Billions in Development

More than \$5.3 billion in private-capital transitoriented development projects have been built, are under construction, or are planned near Dallas Area Rapid Transit's light rail stations since the debut of DART Rail in 1996. Additionally, office properties located within 0.25 mile of a station command an average 13.9 percent higher lease rate.

The latest study from the Center for Economic Development and Research at the University of North Texas examines DART Rail's positive impact on property development and extends the research to consider the effect on commercial lease rates.

View the study:
Developmental
Impacts of the Dallas
Area Rapid Transit
Light Rail System





ven through difficult economic times. DART



Waverly, Crosland Southeast and Childress Klein's \$200 million joint venture, will feature 225,000 square feet of retail space, including a Whole Foods Market.

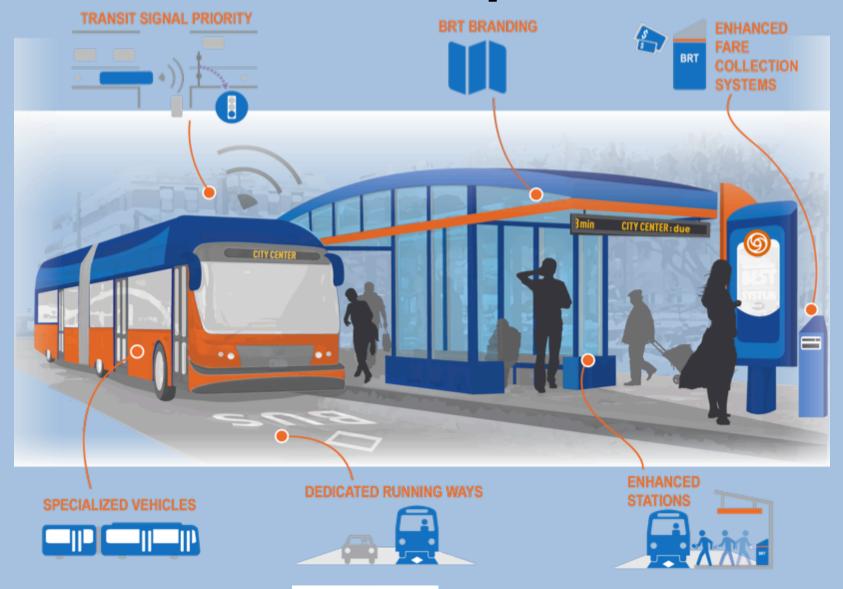
## Does all transit attract investment?







## What is Bus Rapid Transit







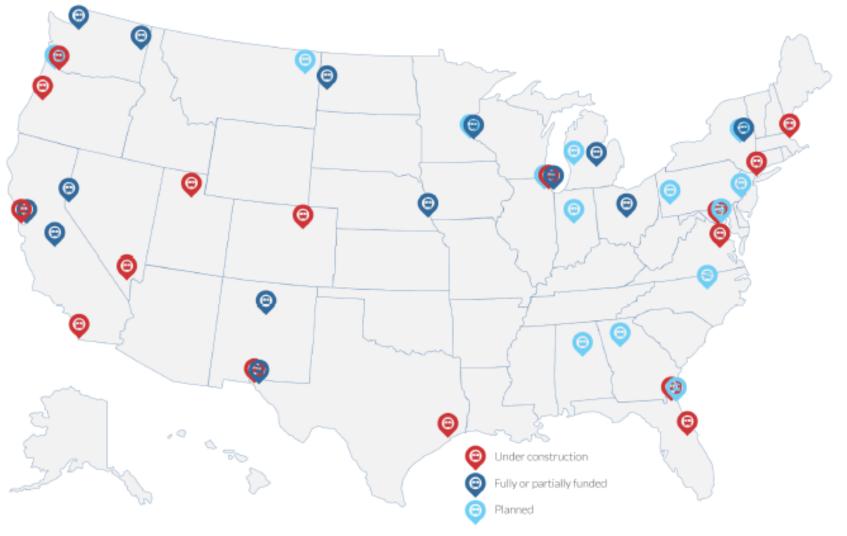








#### U.S. regions building or considering new bus rapid transit service - 2016



Data on BRT systems that are planned, funded or under construction comes from Yonah Freemark and Steven Vance's Transit Explorer project. January 2016. http://www.thetransportpolitic.com/transitexplorer/





## **BRT: Examples from abroad**



















## Denver, CO





























Welcome to:

### **Buses Mean Business:**

New Evidence Supporting Economic Benefits of Bus Rapid Transit in the U.S.

Share what you hear today on twitter:











## **BRT Gaining Office Share**

OFFICE Development Metric	BRT Metros			
2000-2007				
New Office Square Feet	39.0 million square feet			
Within less than 1/2 mile of BRT	4.5 million square feet			
Share	11%			
2007-2015				
New Office Square Feet	13.7 million square feet			
Within less than 1/2 mile of BRT	2.1 million square feet			
Share	15%			
Change in Share of New Office Development	33%			





## **BRT Gaining Multifamily Share**

MULTIFAMILY Development Metric	BRT Metros			
2000-2007				
New MF Square Feet	25.3 million square feet			
Within less than 1/2 mile of BRT	0.5 million square feet			
Share	<b>2</b> %			
2007-2015				
New MF Square Feet	6.7 million square feet			
Within less than 1/2 mile of BRT	0.3 million square feet			
Share	<b>5%</b>			
Change in Share of New Multifamily Units	139%			





## From Pre-Recession Job Hemorrhaging to Post-Recession Turn-Around

BRT Summary	BRT Corridor 2002-2007	BRT Corridor 2007-2011
Average Job Change in BRT Corridors	-455	22





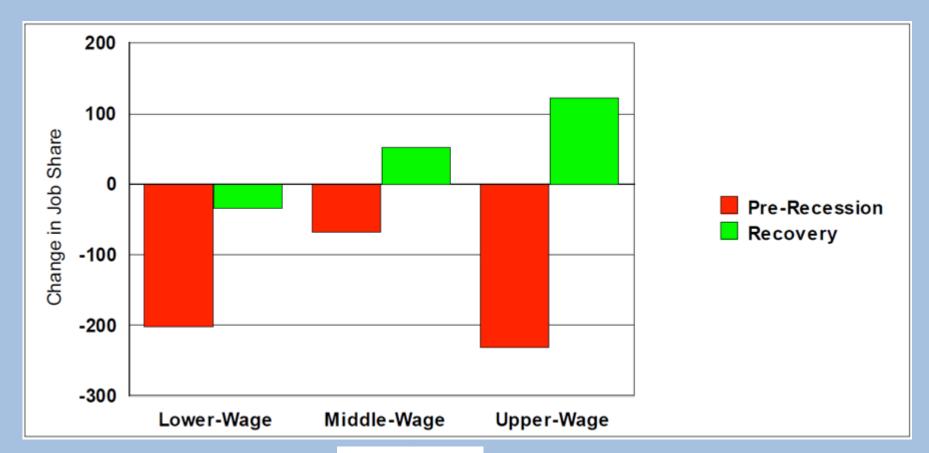
## BRT and Office Rent Premium Per Square Foot

System	Downtown	Outside Downtown
Cleveland	\$2.44	na
Eugene-Springfield	\$1.93	na
Kansas City	\$2.67	na
Las Vegas	+	\$4.85
Pittsburgh	+	\$2.30





## BRT and Job Attractiveness by Economic Sector Wage Level







#### The Effect of BRT Service on Transit Ridership

Transit Agency and Corridor	Percent Increase in Ridership Levels	Percent Increase in Choice Riders
AC Transit – 72R	66	32
Los Angeles MTA		
Wilshire/Whittier	42	67
Ventura	27	67
Boston MBTA - Silver	84	
Line		
Las Vegas RTC -	>35-40	24
MAX		
Phoenix RAPID	N/A	33





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#### Market for Walkable Urbanism

#### REGIONALLY SIGNIFICANT



#### WALKUP

(Walkable Urban Place)

- Office Space ≥ 1.4M sq ft -OR Retail Space ≥ 340,000 sq ft
- WalkScore ≥ 70.5
- Avg intersection density ≥ 100 per sq mile

### DRIVABLE EDGE CITY



Office Space ≥ 1.4M sq ft
 -OR-

Retail Space ≥ 340,000 sq ft

Foot Traffic Ahead: Ranking Walkable Urbanism in America's Largest Metro Areas, 2016 (C. Leinberger and M. Rodriguez, George Washington School of Business)



BENEFITS OF A

http://www.govtech.com/fs/news/

INFOGRAPHIC-Walkable-Urbanism-on-the-

WALKABLE COMMUNITY ise.html

Studies show highly walkable areas have clear economic and health benefits.

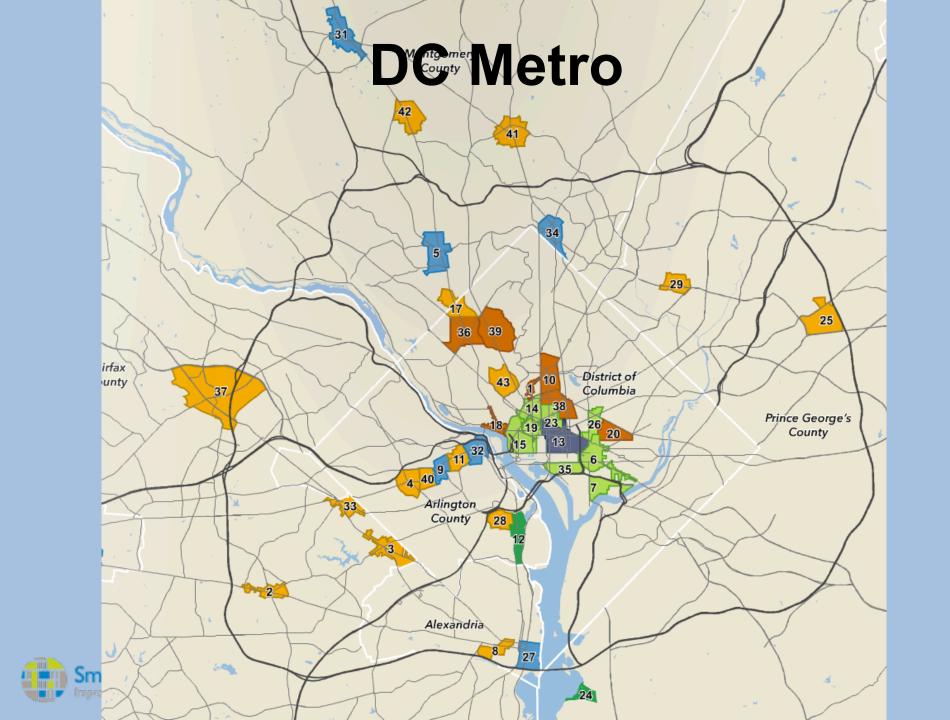
- Houses with above average levels of walkability ask for \$4,000 to \$34,000 more than houses with average levels.
- 2 There's a 74% premium in rent per square foot of office buildings in walkable areas compared to drivable suburban areas. This is projected to grow even more.

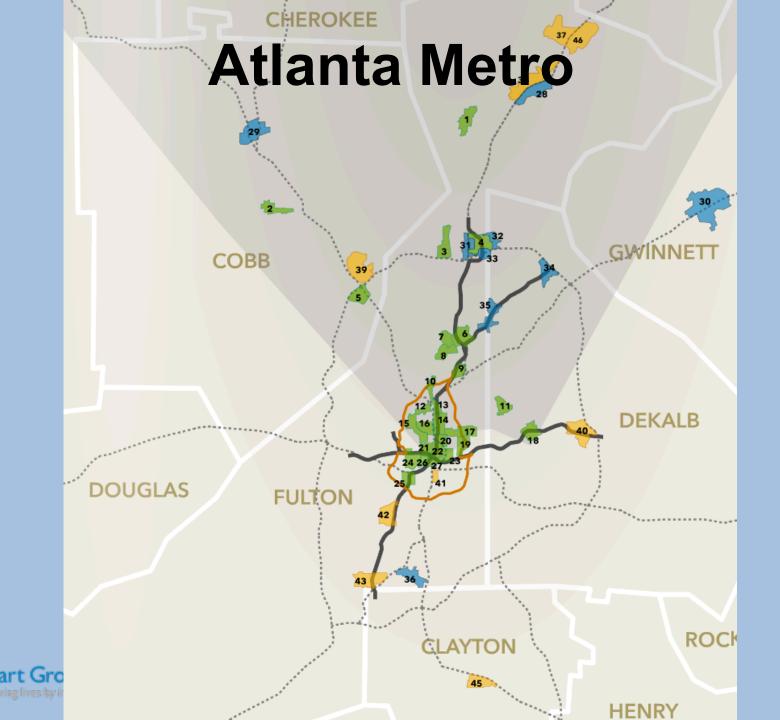


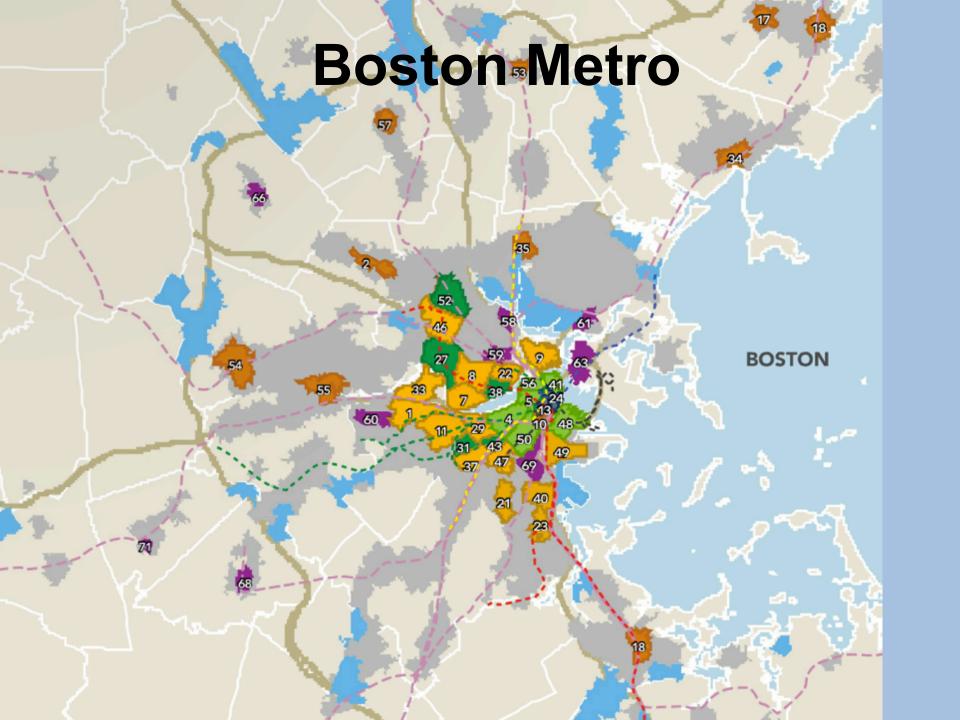
Investments in pedestrian safety and attractive street environment have financial benefits.

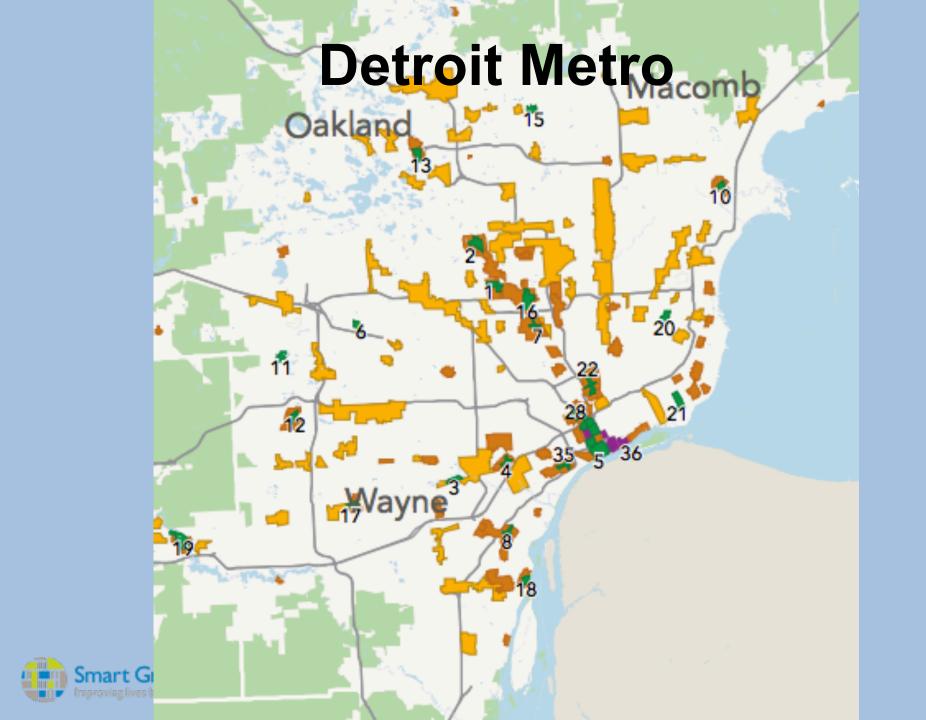
On a 7-point pedestrian environment scale, every 1 point increase in walkability was associated with...



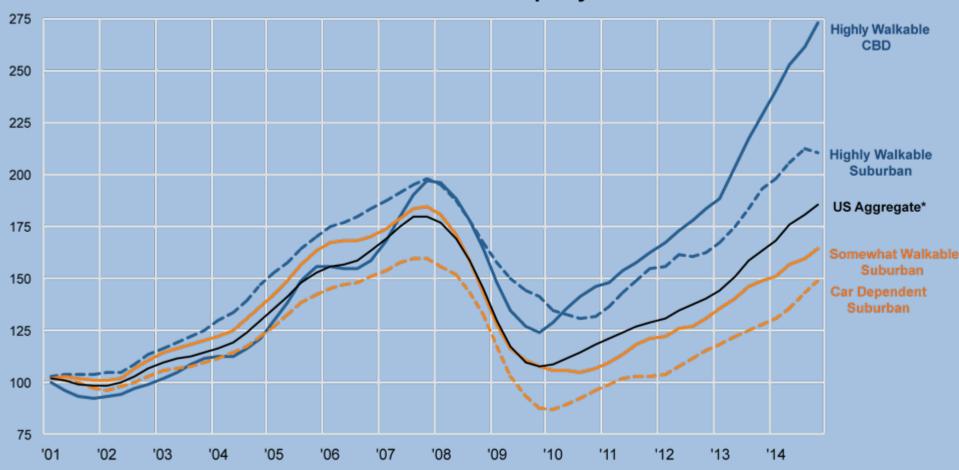








### RCA & Walk Score® Commercial Property Price Indices



Source: Real Capital Analytics; RCA & Walk Score® CPPI; \*Moody's/RCA US National CPPI





#### Schumpeter

### Leaving for the city

Lots of prominent American companies are moving downtown

Sep 3rd 2016 | From the print edition















# **How Could It Work?**











# Taking a Closer Look









# **Step 1: New Development**

First, new multi-story mixed-use buildings are built on what was previously a surface parking lot.









# Step 2: Think About Pedestrians and Bicyclists









## **Step 3: Make the Community Vibrant**









## Step 4: Make the Community Affordable









# Transit Oriented Development & Affordable Housing: The equity challenge

### Christopher Zimmerman

Vice President for Economic Development October 20, 2016



FINANCE I HEALTH I INFRASTRUCTURE I MANAGEMENT I ELECTIONS I POLITICS I PUBLIC SAFETY I URBAN I EDU

### **URBAN**

FEBRUARY 2015

### The 'G' Word: A Special Series on Gentrification

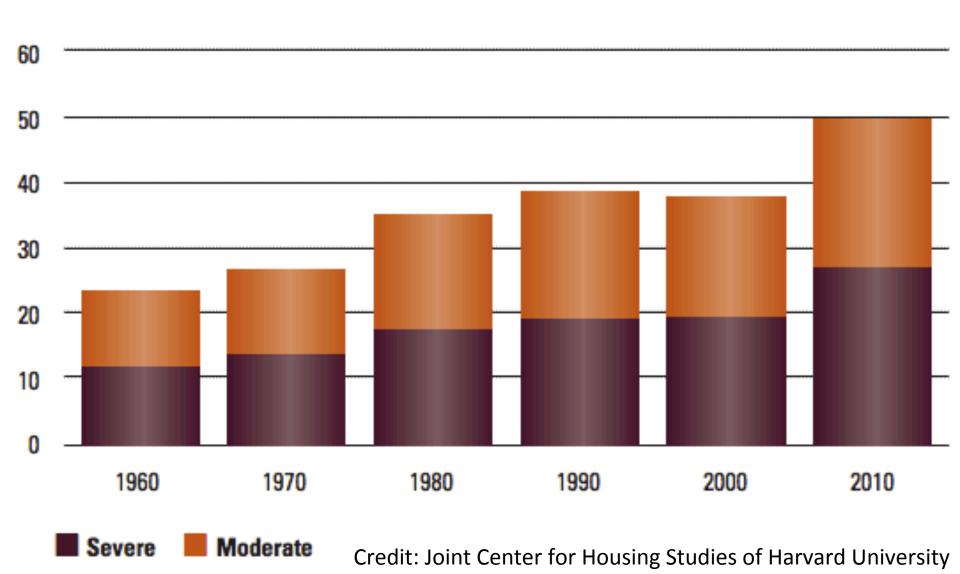
Gentrification has accelerated in recent years, creating challenges for local leaders for years to come.

The Word A Special Report on Gentrification



# Renter Cost Burdens Spread at an Unprecedented Pace in the 2000s

Shares of Cost-Burdened Renter Households (Percent)



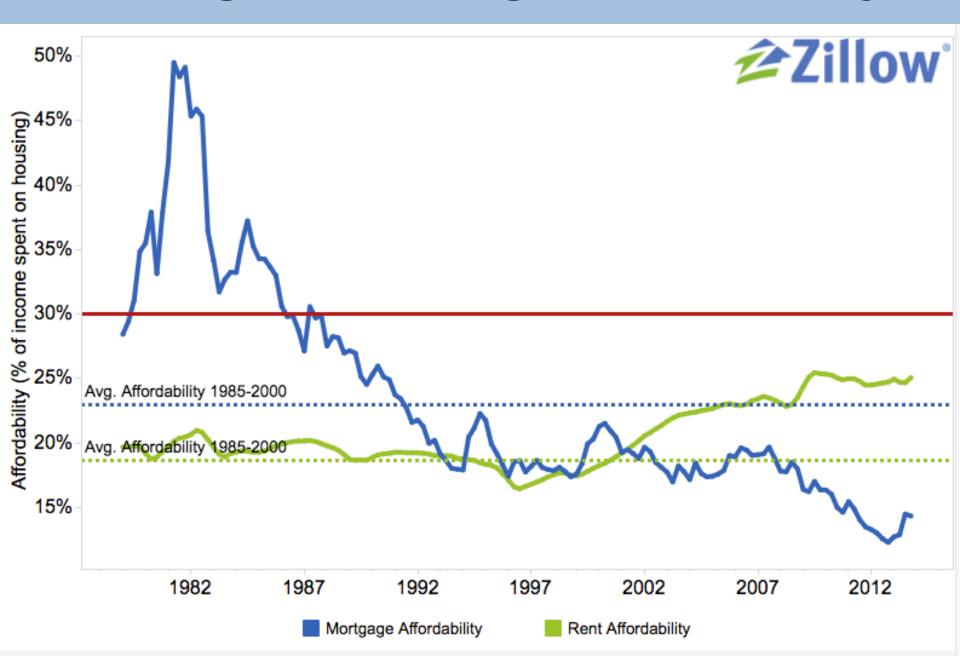
#### SHARE OF RECENTLY AVAILABLE RENTAL UNITS AFFORDABLE **TO EACH INCOME LEVEL, 2013** ower Income Middle Income Upper Income 91% 90% 90% 85% 84% 81% 80% 76% 74% 75% 72% 58% 59% 46% 40% 37% 35% 28% 32% 29% 25% 20% 10% 10% 11% 6% 6% 7% 6% 5% 5% Miami Hew York Philadelphia Francisco Ington DC Oallas Houston Angeles

Sources: American Community Survey (Public Use Microdata Sample), NYU Furm





# Raleigh Housing Affordability



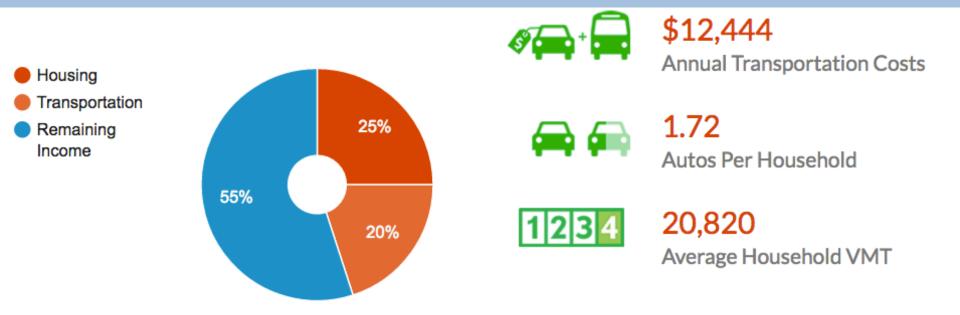
# Raleigh Household Income & Housing Costs

	Not Cost burdened > 30%		Cost burdened > 30%		Severely Cost burdened > 50%	
Income by Cost Burden (Owners and Renters)						
HI <= 30% HAMFI	3,185	3%	17,825	32%	15 <i>,</i> 745	28%
HI >30% to <=50% HAMFI	3,595	3%	15,475	28%	6,210	11%
HI >50% to <=80% HAMFI	13,830	13%	13,825	25%	2,340	4%
HI >80% to <=100% HAMFI	13,515	13%	3,780	7%	435	1%
HI >100% HAMFI	72,830	68%	4,715	8%	585	1%
Total	106,955	100%	55,620	100%	25,315	100%





# Raleigh-Housing-Transportation Index

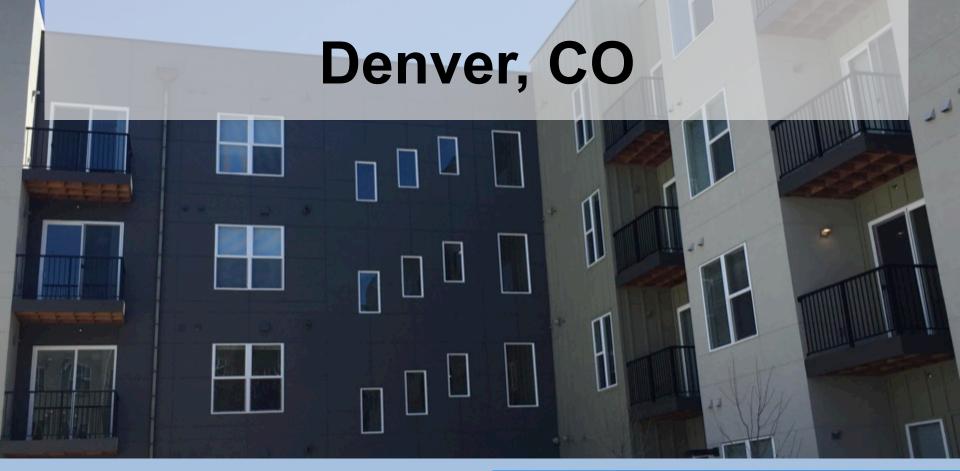














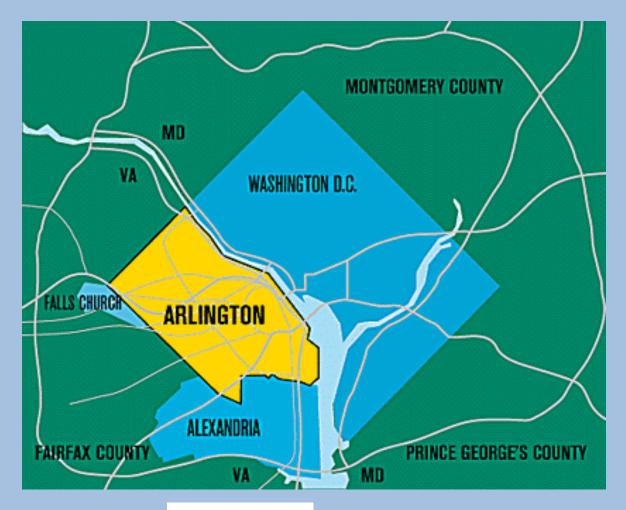
# Mile High Connects

Opportunity for all through transit









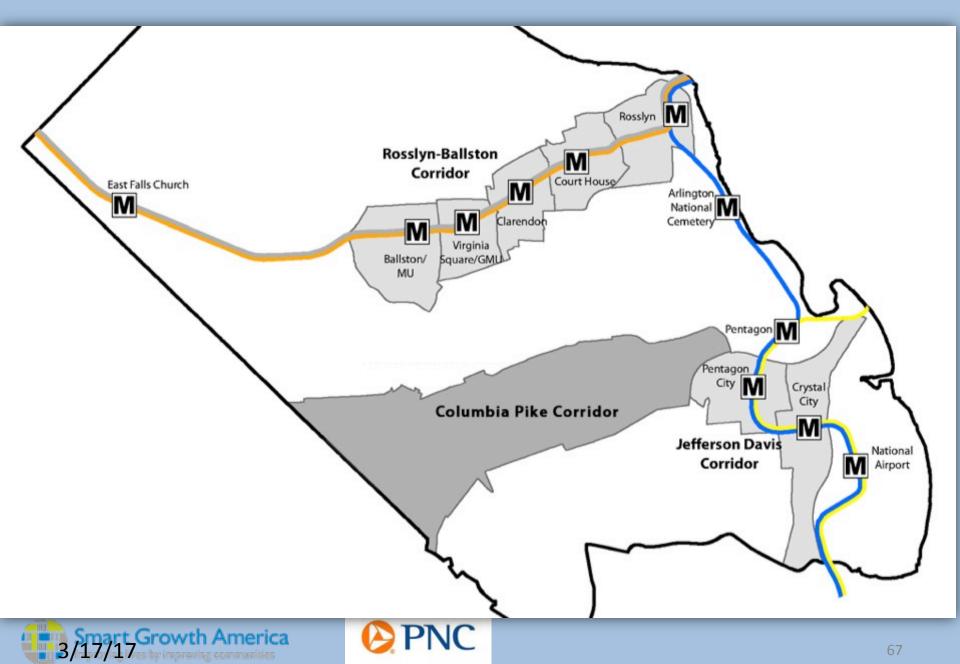




EPA 2002 -First National Award
for Smart Growth







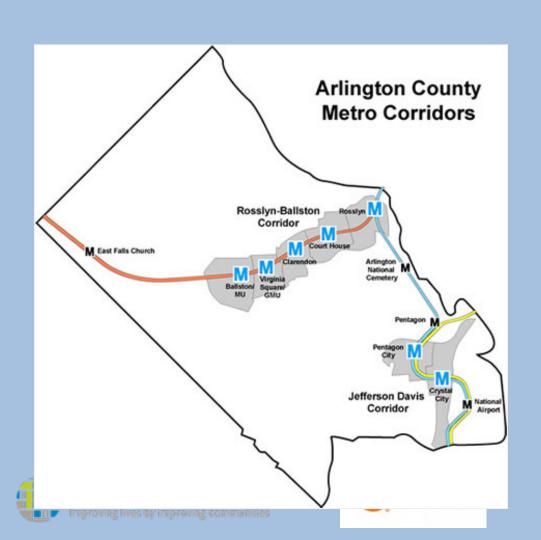


Population: ~215,000

• Jobs: ~200,000

Housing units:~100,000

Daytime pop.: ~280,000

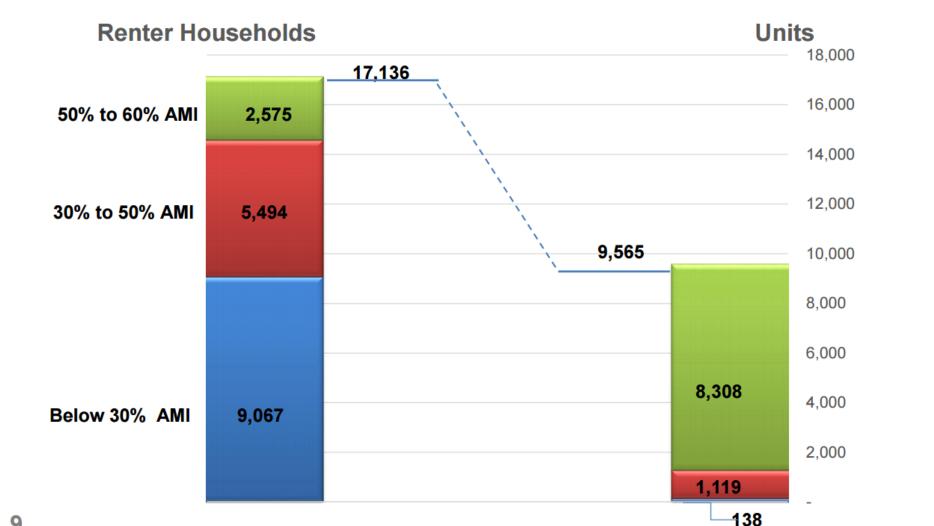


- ~ 40 million sq. ft. of private office space
- ~ 90 % in Metro station sectors
- The 7 station sectors in the 2 corridors constituting one-tenth or less of the County's land area - produce more than half of County tax revenue



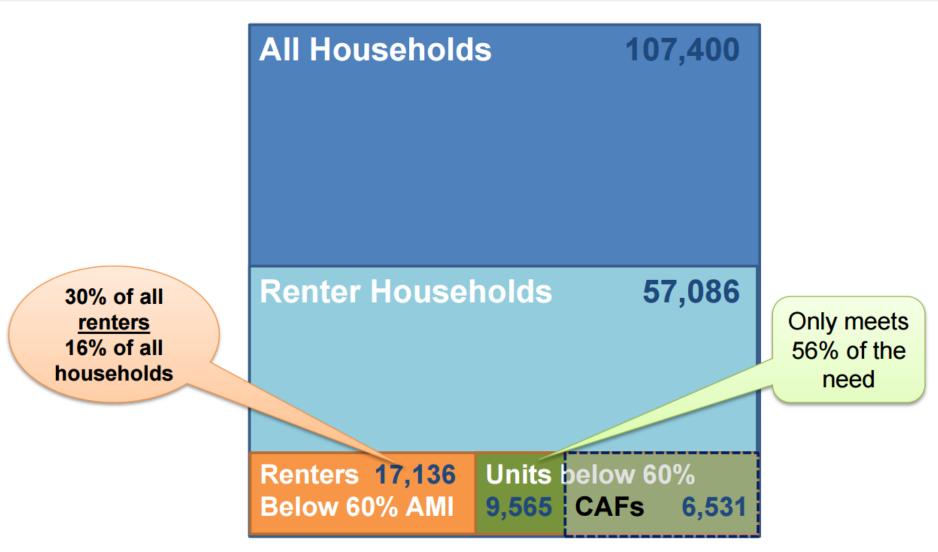
## Findings: Affordability of Rental Supply Compared to Household Incomes

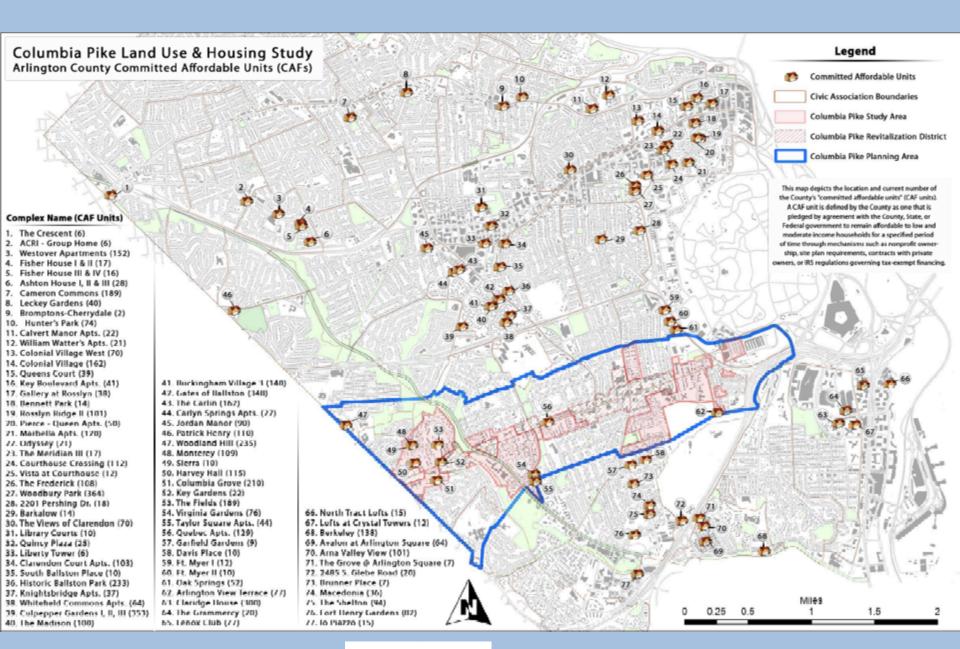




### Findings: Rental



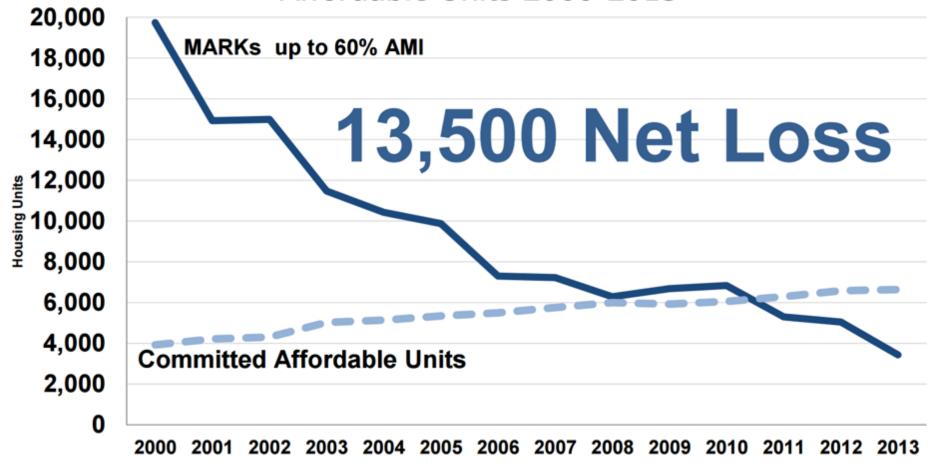








#### Inventory of Market Affordable and Committed Affordable Units 2000-2013



**Source: Arlington County** 





What's to be done?

## AFFORDABLE HOUSING POLICIES AND TOOLS





## Major policy issues

- Bricks and mortar v. family subsidies
- Renovation v. new construction
- Setting goals and targets





## Special needs housing

- Accessibility
- Supportive housing
- Elderly/assisted living





#### **Tools**

- 1. Public Housing
- 2. Low-income tax credit financing
- 3. Local revolving loan funds
- 4. Development contributions
- 5. Density bonuses
- 6. Bond financing
- 7. Inclusionary zoning
- 8. Leveraging public land





#### **Tools**

- 1. Public Housing
- 2. Low-income tax credit financing
- 3. Local revolving loan funds (AHIF)
- 4. Development contributions
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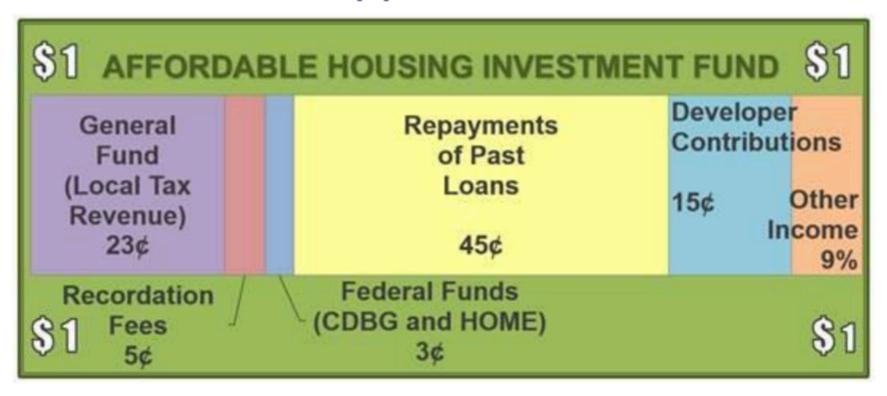




#### Financing: AHIF



## Where do the dollars come from to support AHIF?



AHIF Funding Sources FY2010 - FY2014 (\$126.5 Million)

# Garden apartments: Affordability preserved with

#### **Building and Apartment Features**

- Built in 1941
- Acquired in 1995
- Surface parking
- Adjacent to Wilson Blvd. shops
- · Low flow plumbing fixtures
- Subject site for Arlingtonians for a Clean Environment (ACE) energy retrofit program in 2013
- Weatherproofing measures made to increase energy efficiency

#### Apartment Mix and Affordability

This property is mixed-income, combining marketrate and committed affordable units.

Size and	60%	80%	Market	Total
Affordability	AMI*	AMI*	Rate	
1 bedroom	8	12	19	39
2 bedroom	0	0	0	0
3 bedroom	0	0	0	0
Total	8	12	19	39

LIHTC ueens Court



<sup>\*</sup> Area Median Income

# Parc Rosslyn: New construction, LIHTC, AHIF, density transfer

#### Apartment Mix and Affordability

This property is mixed-use, combining market-rate and committed affordable units.

Size and Affordability	60% AMI*	Market Rate	Total
1 bedroom/ Efficiency	65	86	151
2 bedroom	28	38	66
3 bedroom	8	13	21
Total	101	137	238

<sup>\*</sup>Area Median Income

Project Costs: \$67,000,000

\$67,000,000
\$7,500,000
\$5,000,000
\$41,500,000
\$13,000,000
\$67,000,000
\$43,000,000
\$3,500,000
\$7,000,000
\$7,500,000
\$6,000,000
(\$4,500,000)

#### Partners

Arlington County
M&T Bank
Virginia Housing Development Authority





#### Affordable Housing Ordinance





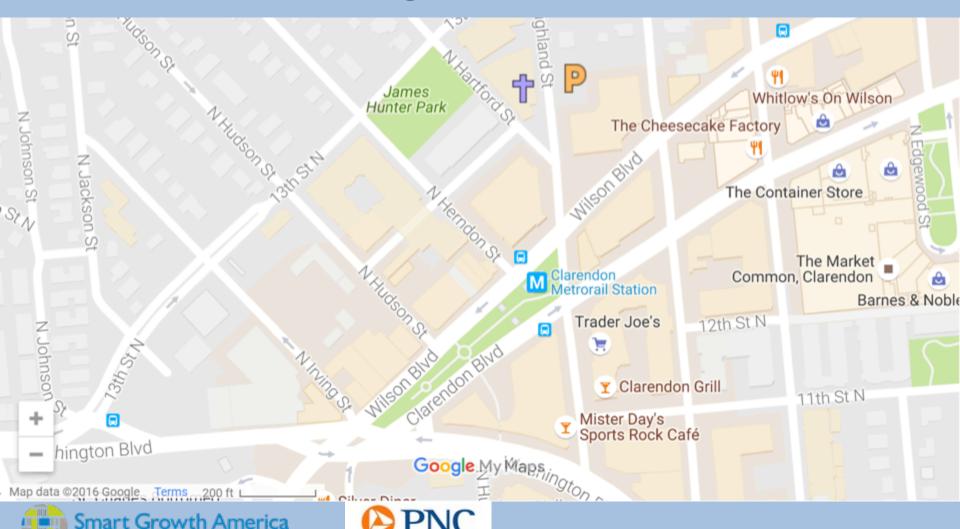
## Establishes provisions for affordable housing for site plan projects

- On-site
- Off-site
- Cash contribution to AHIF

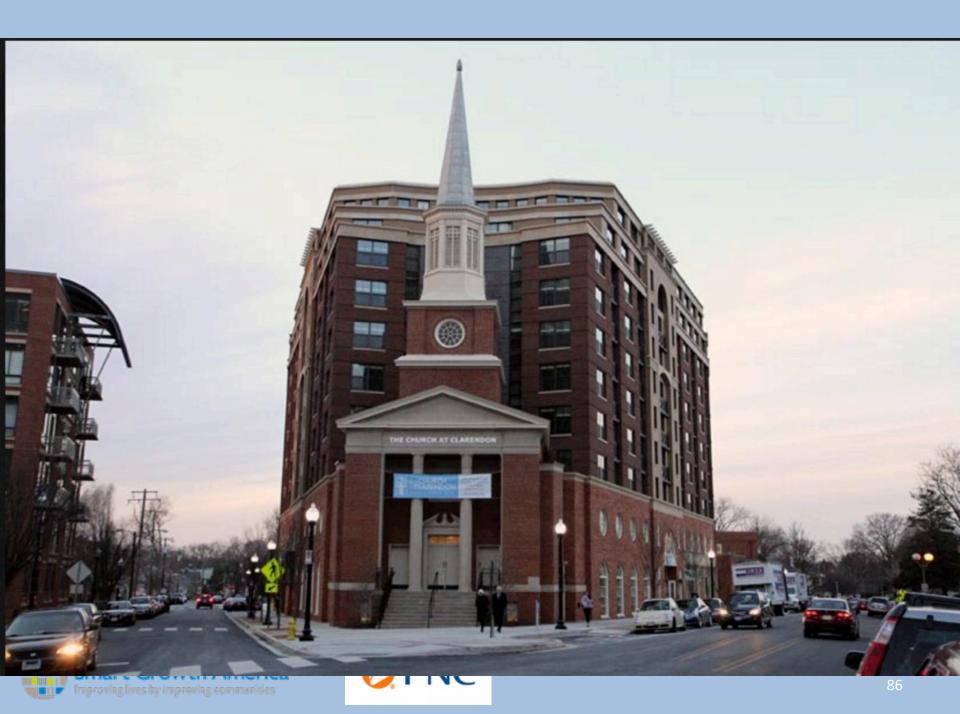
Applies to both commercial and residential development (excluding hotels)

Provisions can only be changed by the General Assembly

# Joint development: Affordable housing with church





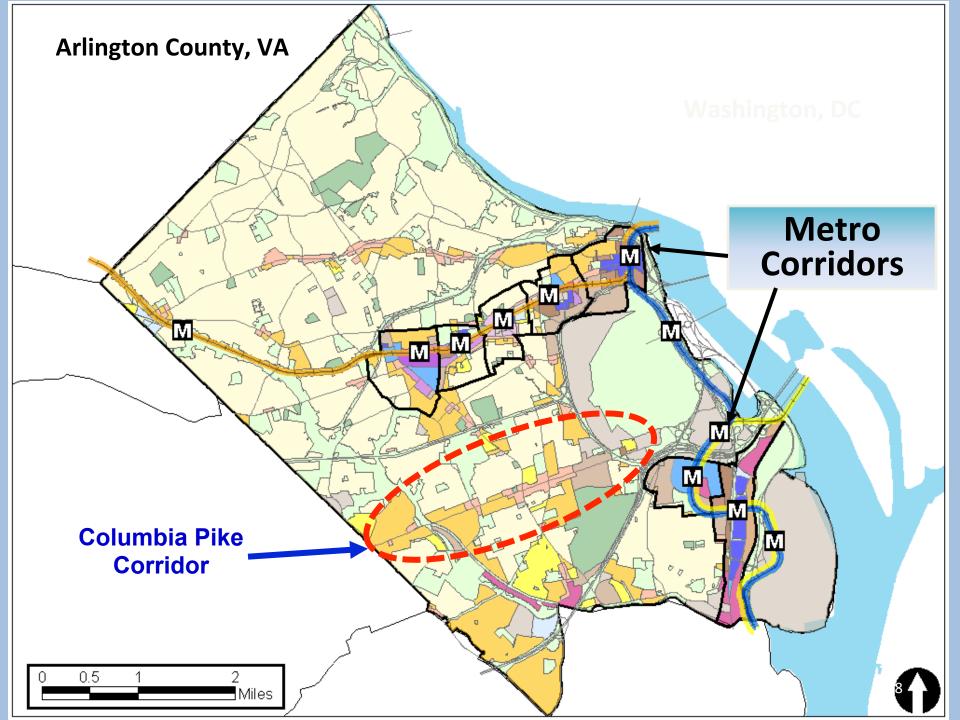


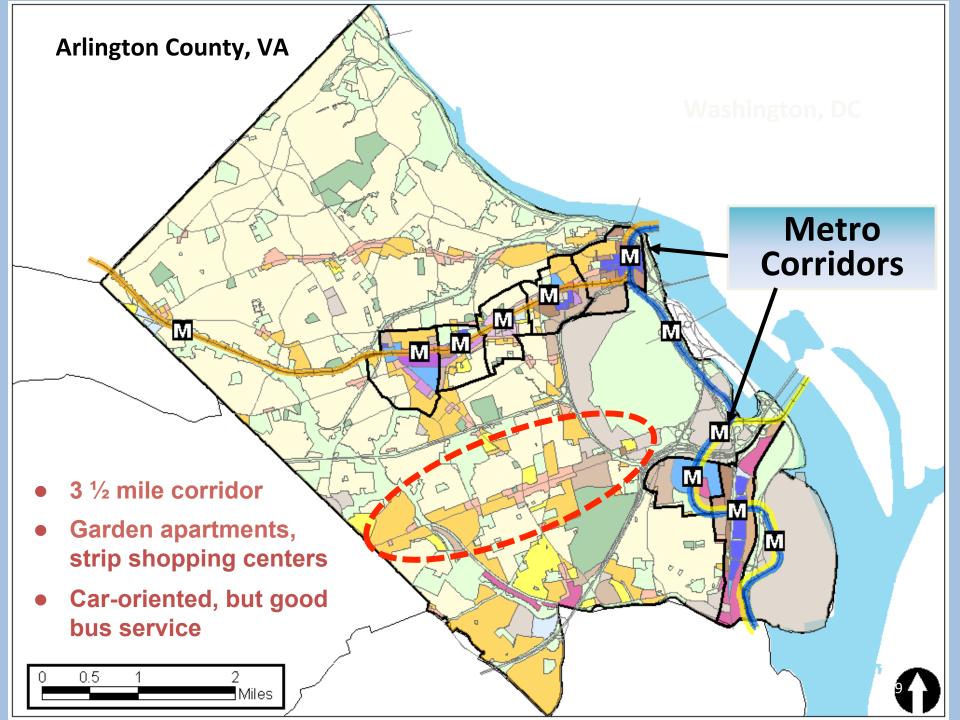
#### Public land for affordable





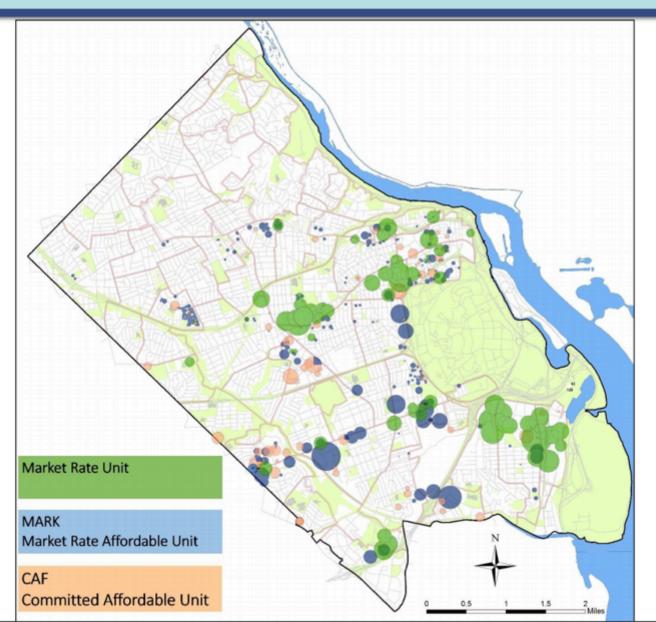






#### Distribution of Multi-family Rental

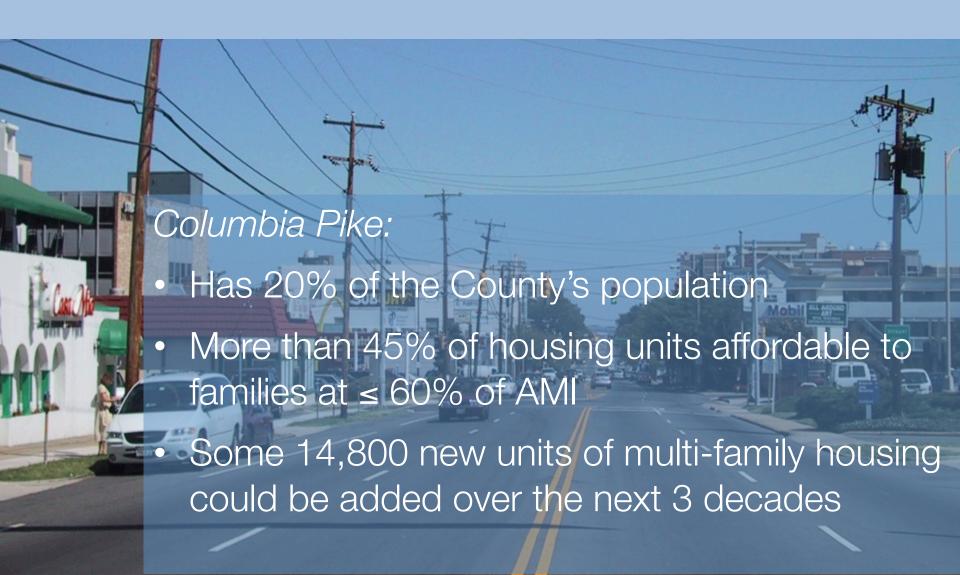




## Columbia Pike



### Columbia Pike















### Form-base Code





SECTION 20 (APPENDIX A) OF THE ZONING ORDINANCE "CP-FBC" COLUMBIA PIKE—FORM BASED CODE DISTRICTS





Adopted 25 February 2003 With Amendments Through 24 JULY 2012

DEPARTMENT OF COMMUNITY PLANNING, HOUSING AND DEVELOPMENT

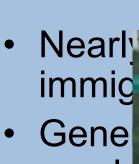
PLANNING DIVISION

2100 Clarendon Boulevard Arlington, VA 22201





#### A diverse, multi-cultural community



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## Integrating housing with policies for the built environment

- Combine housing goals with land use plan
- Incorporate tools with development incentives





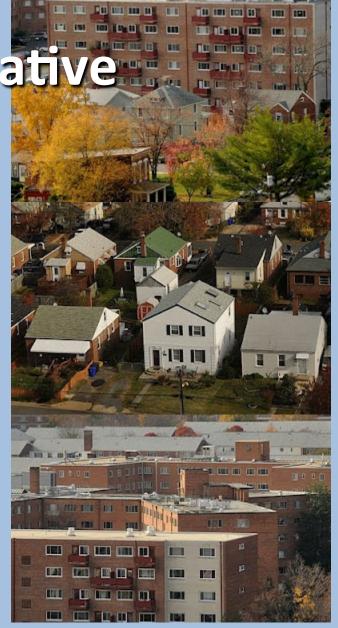
### Columbia Pike Initiative

#### **Second Phase:**

- Land Use & Housing Plan
- Study initiated 2008
- Plan approved July 23, 2012







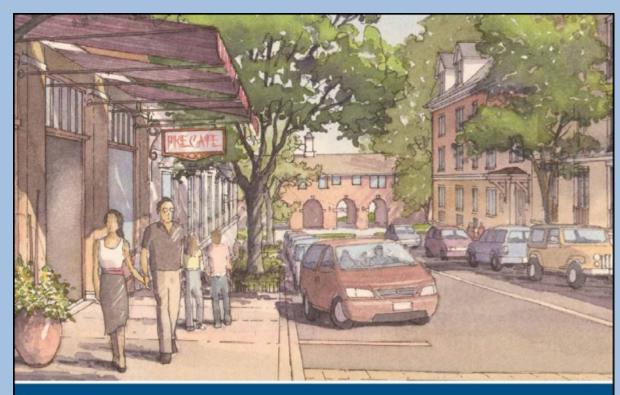
Photos: Lloyd Wolf, Columbia Pike

**Documentary Project** 

#### Columbia Pike Initiative

#### **Second Phase:**

- New FBC
- Housing goals
- Tools







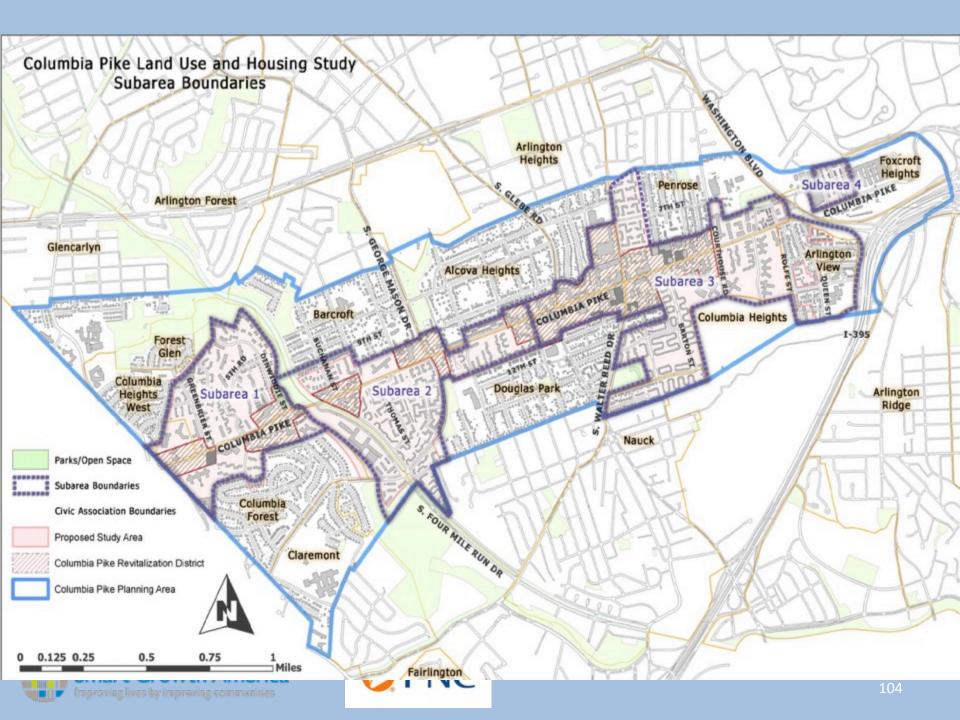


Analyzing existing conditions, assessing likely outcomes

#### THE HOUSING STUDY







#### Affordable Housing Supply & Demand

Income range:	Rental Households:	HG & HCV:	CAF's	MARKS	Gap:
<\$35K	2,986	1,000	0	0	1,986
\$35K- \$50K	1,292	0	230	1,200	-138
\$50k-\$75k	2,449	0	890	1,800	-241
\$75- \$100k	1,129	0	84	3,200	-2,155
Total	7,856	1,000	1,204	6,200	-548

 <sup>7,856</sup> Total Households includes rental units within the general Columbia Pike Planning Area

105 9

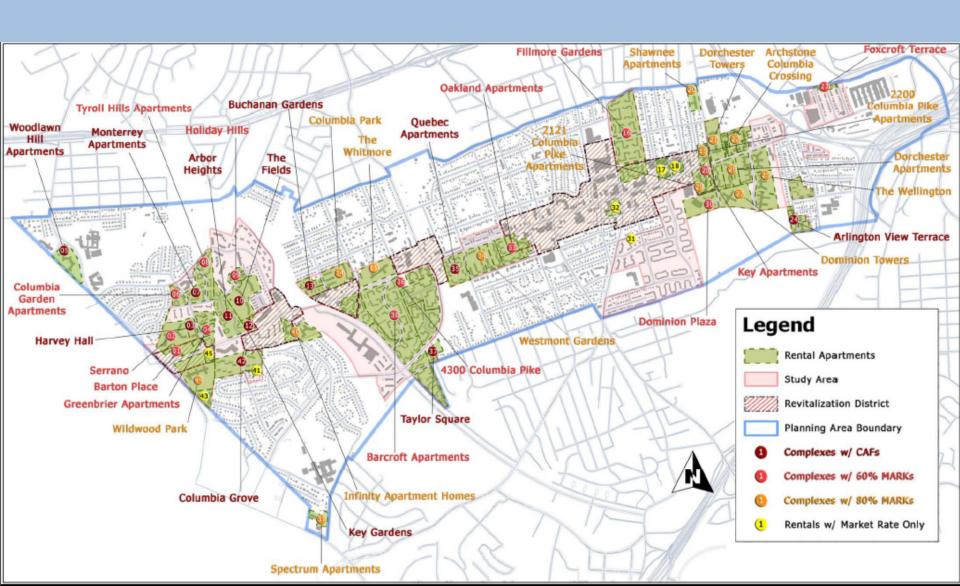
Some of the rental units may be located within single family homes, condos or townhouses

Up to 40% of CAF units are occupied by HG & HCV households creating an overlap.

## **Housing: Projected losses**

	2010 Baseline	2040 Projection
Market Rate (above 80%)	1,714	14,800
40% MARKs	0	0
50% MARKs	1,200	0
60% MARKs (at/below 60%)*	1,782	0
80% MARKs (60-80%)	3,213	2,700
Total MARKs	6,200	2,700
40% CAFs	0	250
50% CAFs	230	460
60% CAFs*	890	4,190
80% CAFs	84	700
Total CAFs	1,200	5,600
Total Units	9,113	23,100

### The Housing Inventory





#### Multi-family stock:

- Varying conditions, quality
- Differing impact on built environment, including walkability



#### Columbia Pike Land Use and Housing Study Location of Housing Case Studies











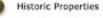














Market Rate Affordable (MARKS)

Committed Affordable Housing (CAFS)

Partial Redevelopment/Partial Preservation/ New Construction

Columbia Pike Study Area

Columbia Pike Revitalization District

Columbia Pike Planning Area









Condominiums: Alcova Row | Dundree Knolls | The Brittany

Historic Properties: Barcroft | Fillmore Gardens Market Rate Housing: The Halstead | The Whitmore

Market Rate Affordable (MARKS): Westmont Gardens | Oakland Apartments

Committed Affordable Housing (CAFS): Quebec Apartments

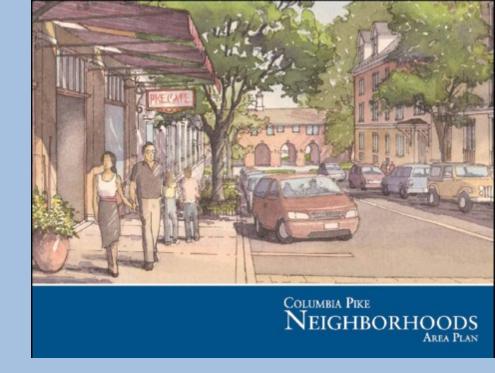
Partial Redevelopment/Preservation/New Construction: Sierra | Monterey Apartments

U U125 U25 U5 U75





Columbia Grove



What's to be done?

## AFFORDABLE HOUSING POLICIES AND TOOLS





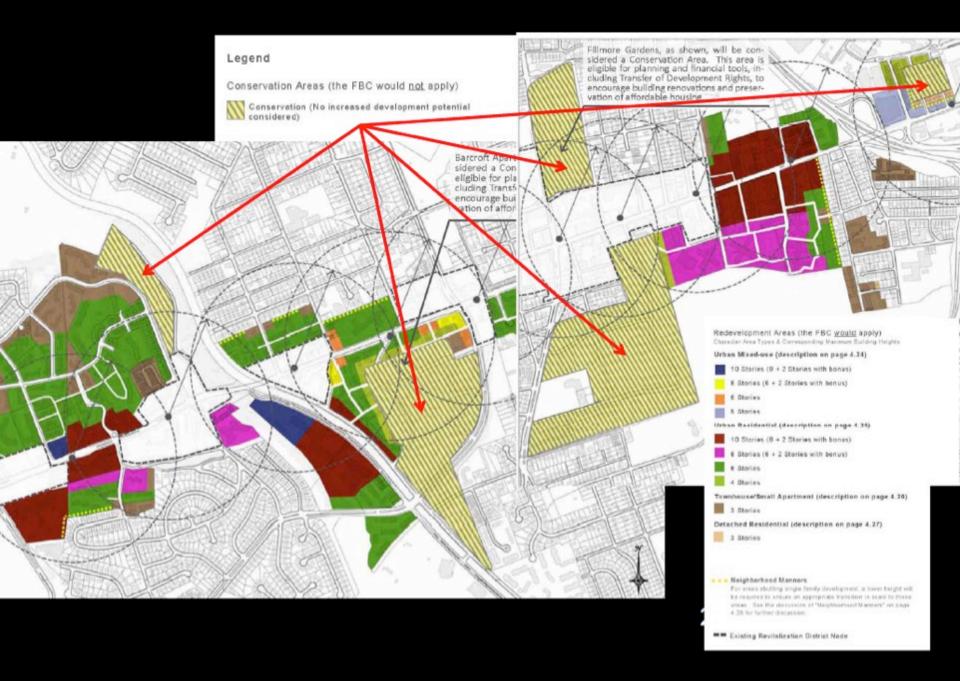
#### What are Conservation Areas?

Areas contributing to the overall character and identity of the Columbia Pike community and future vision of retaining existing built environment. Some of these characteristics include:

- Cohesive Campus
- Low-Scale Buildings
- Open Spaces with Mature Trees
- Affordable Housing (rental & ownership)

Excerpt from p. 4.21 (Draft Neighborhoods Area Plan)

Conservation Areas are areas where the recommendation is to maintain the existing form of development and preservation of affordable housing, existing buildings, open spaces, and landscaping including tree cover would occur. New development is not planned for these areas however limited opportunities for building renovations, building expansions such as "bump outs" to enlarge housing unit sizes, or site improvements to improve pedestrian circulation, screen parking, or reduce impervious pavement are possible.



#### What are Redevelopment Areas?

- Areas close to the Pike and existing mixed-use nodes previously identified for redevelopment
- East and West ends of the Pike provided with incentives which guide change and help meet goals of the Plan
- Form Based Code (FBC) would be primary tool for achieving urban form goals, including sustainability and visitibility
- Reduced parking ratios for committed affordable units in excess of base requirements
- Retail focused in existing FBC nodes, but small office/retail uses may be permitted by special exception along Pike frontage or away from the Pike

## Ambitious goal – Multi-pronged strategy

- Zero net-loss of affordable housing
- Specific financing and planning incentives

#### **Ambitious Housing Goals**

#### Preserve approximately 4,500 affordable units

100% of housing affordable to households earning from \$35k to \$65k (lower incomes – up to 60% AMI)

- 100 % 50% of housing affordable to households earning from \$65k to \$85k (moderate incomes – 60% to 80% AMI)
- **Explore Housing Options for households earning** less than \$35k (very low incomes – less than 40% AMI)
- Expand ownership options households earning between \$65k and \$100k
- Distribute affordable units across the Pike

#### **Tools**

- FBC Inclusionary requirement
- TDR
- Bonus height
- AHIF (revolving loan fund)
- Tax credits (LIHTC & Historic Pres.)
- Parking relief
- Leveraging public land





#### Form-based code

#### Developer/landowner benefits:

- Significant increased density
- Relief from substantive requirements of as-of-right zoning
- Relief from procedural requirements of special exception process



#### Form-based code

#### Housing requirements:

- CAFs must be included (new or renovated)
- Tenant relocation guidelines must be followed
- Options for units of higher or lower affordability





#### Form-based code

#### Access to other incentives:

- Tax credits (LIHTC & historic preservation)
- AHIF financing (County revolving loan fund)
- IDA financing
- Partial tax relief
- Potential relief of parking req's





#### **TDR**

#### Transfer of development rights:

- Allows density to be taken off sites intended to be preserved
- Can be applied to sites designated for "bonus" height





#### **TOAH** and **TIF**

- Columbia Pike Transit Oriented Affordable Housing (TOAH) Fund
- Funded by TIF
- 25% of tax growth in district goes to TOAH
- Can be used to help with a range of costs for creating CAFs along the Pike



#### Other tools

- Potential relief of parking req's
- Special loan funds
- Public land





### In sum 30-year plan aims to:

- Preserve approximately 6,200 affordable housing units for people and families who can afford 40-80 percent area median income (AMI)
- Improve the built environment along the Pike, while strengthening neighborhood character
- Expand and improve the street, bike & pedestrian network





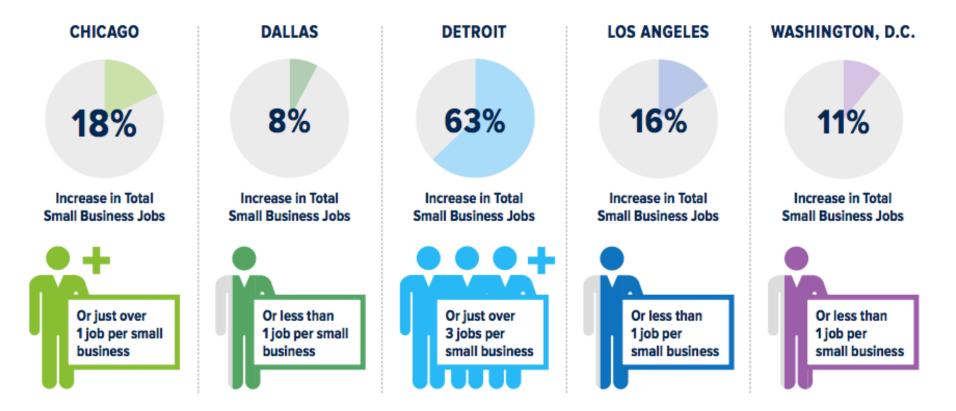








Figure 1. Growth in Small Business Jobs Required to Eliminate Inner City Unemployment







The Big Impact of Small Businesses on Urban Job Creation: Evidence from Five Cities

OCTOBER 2016



- Changes in consumer demand
- Changes in start-up and operating costs
- Disruption from construction

Gentrification and Small Business: Threat or Opportunity? Rachel Meltzer The

**New School** 

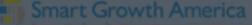
Smart Growth America



#### What's driving retail changes?

- Rising commercial RE prices
- Increasing popularity of cities
- Growth imperative of national chains
- Limited and declining supply of small spaces
- Commercial RE privileges national companies

Institute for Local Self-Reliance















### CENTRAL CORRIDOR FUNDERS COLLABORATIVE

INVESTING BEYOND THE RAIL

# Small Business Support Program

St. Paul & Minneapolis \$3.5m

Met Council \$10m

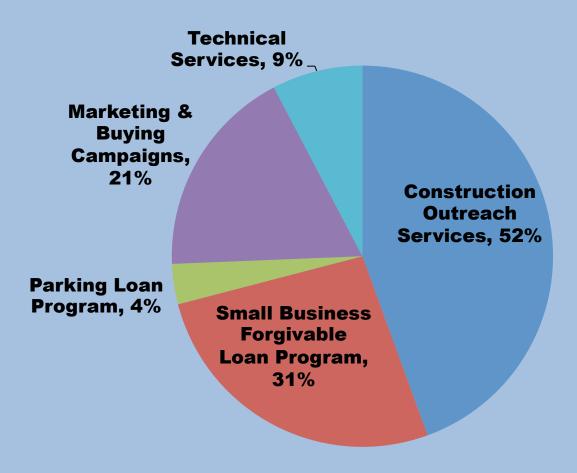
Philanthropic \$2.5m

\$16m





# Small Business Support Program















irrigate



#### Benefits of targeted employment

#### **Employment Opportunities**

**Economic Development** 

**Education** 

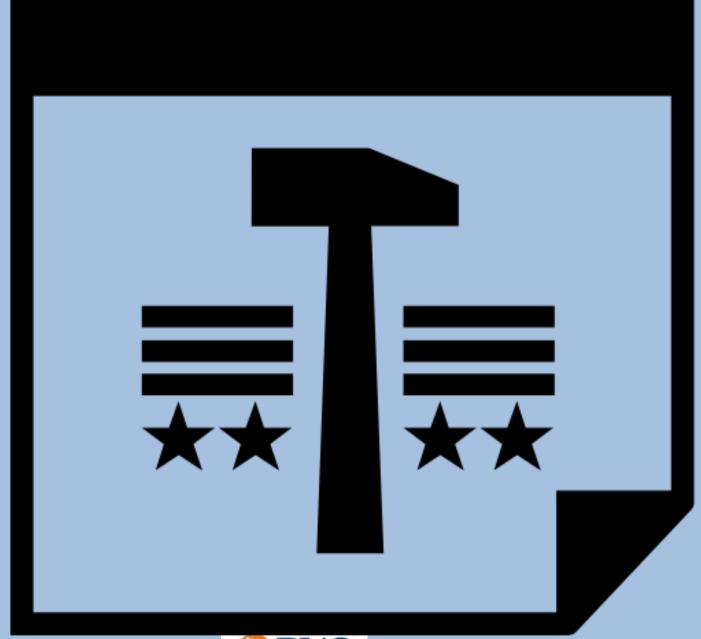
**Skilled Workforce** 

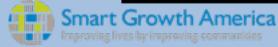
Participation of WMBEs

Stakeholder Engagement













#### Joint-Venture Growth

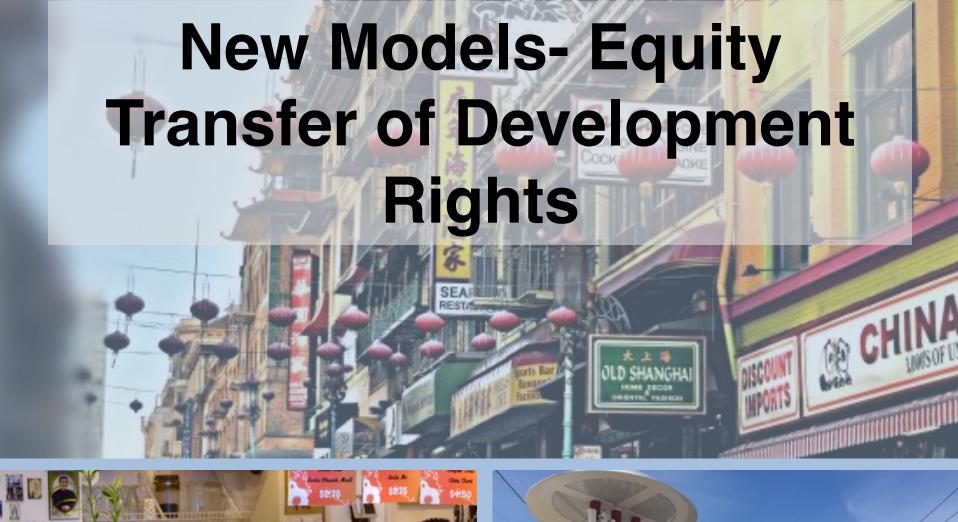






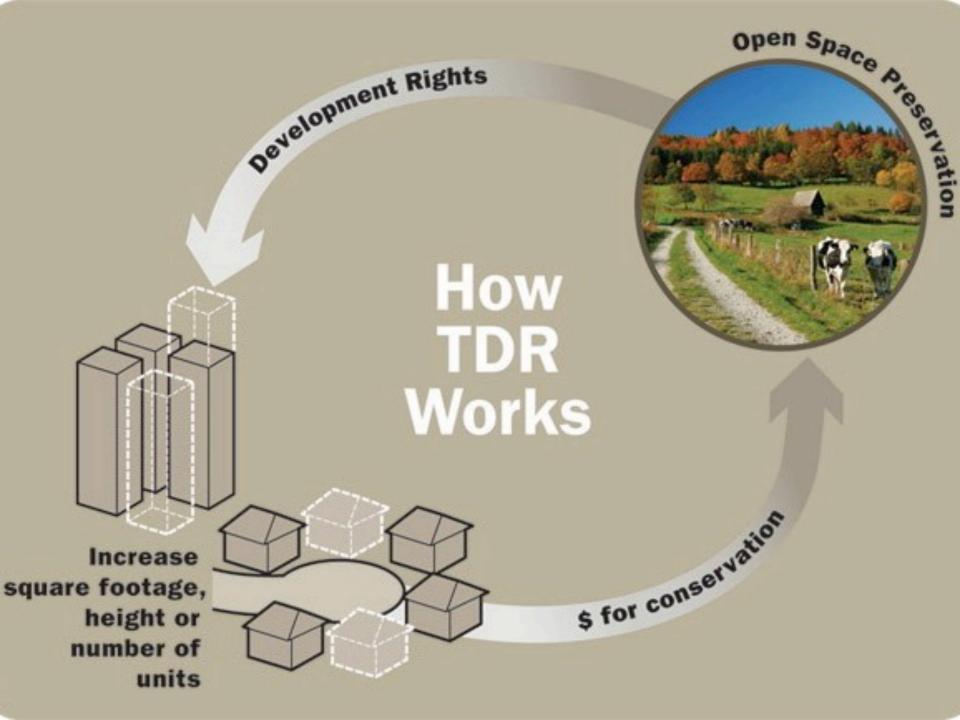












# How Equity Transfer of Development Rights (Could) Work



Increase
Square
Footage
Height or
Number of
Units





- What are the key opportunities for the SW corridor?
  - Housing
  - Transit
  - Small Business Preservation
- What are the major obstacles for the SW Corridor?
- What stakeholders are involved in moving next steps forward?





### Thank You

Alex Hutchinson Chris Zimmerman

Raleigh, NC October 19, 2016













